

# *Manufacturing Readiness Levels (MRLs)*

# *Manufacturing Readiness Assessments (MRAs)*



**U.S. AIR FORCE**



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| <b>Report Documentation Page</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                    |                                                     | <i>Form Approved<br/>OMB No. 0704-0188</i>                |                                  |
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# Why MRLs?



***“Advanced weapon systems cost too much, take too long to field, and are too expensive to sustain” -- Congress, OSD, CSAF, GAO***

- Production/manufacturing processes are major contributor
  - Recent GAO study of core set of 26 programs: RDT&E costs up by 42% and schedule slipped by 20%
    - \$42.7B total cost growth
    - 2.5 years average schedule slip
  - Characteristics of successful programs:
    - *Mature technologies, stable designs, production processes in control*
    - *S&T organization responsible for maturing technologies, rather than program or product development manager*
- Need way to mitigate impact of diminishing manufacturing infrastructure
  - People, policy, programs gutted
  - Lost recipe on how to manage manufacturing risk
  - Won't get infrastructure back but still need to manage manufacturing risk



# Technology Readiness Levels (TRLs)



Provide a common language and widely-understood standard for:

- Assessing the *performance maturity* of a technology and plans for its future maturation
- Understanding the level of performance risk in trying to transition the technology into a weapon system application

TRLs leave major transition questions unanswered:

- Is the technology producible? Reproducible?
- What will these cost in production?
- Can these be made in a production environment?
- Are key materials and components available?



# Manufacturing Readiness Levels (MRL)



- Common language and standard for
  - Assessing the ***manufacturing maturity*** of a technology or product and plans for its future maturation
  - Understanding the level of manufacturing risk in trying to produce a weapon system or transition the technology into a weapon system application
- Designed to complement TRLs
- **Designed to help set the agenda for manufacturing risk mitigation**
- Usage
  - Army, for Future Combat Systems development efforts
  - Missile Defense Agency using EMRLs on all development programs
  - Several defense primes using on weapon system programs
  - ***Mandated by AFRL for phase-in on all hardware ATDs***



# MRL Relationships



## *Relationship to System Acquisition Milestones*

| Pre-Concept Refinement             |                              | Concept Refinement                 | Technology Development                  |                                              | System Development & Demonstration           |                                          | Production & Deployment                  |                                         |                              |
|------------------------------------|------------------------------|------------------------------------|-----------------------------------------|----------------------------------------------|----------------------------------------------|------------------------------------------|------------------------------------------|-----------------------------------------|------------------------------|
|                                    |                              |                                    | A                                       |                                              | B                                            |                                          | C                                        |                                         |                              |
|                                    |                              | MRL 1-3<br>Mfg Concepts Identified | MRL 4<br>Mfg Processes In Lab Environmt | MRL 5<br>Mfg Processes In Relevant Environmt | MRL 6<br>Mfg Processes In Prod Rep Environmt | MRL 7<br>Mfg Processes Maturing for LRIP | MRL 8<br>Mfg Processes In Place for LRIP | MRL 9<br>Mfg Processes In Place for FRP | MRL 10<br>Lean Mfg Processes |
| TRL 1<br>Basic Principles Observed | TRL 2<br>Concept Formulation | TRL 3<br>Proof of Concept          | TRL 4<br>Breadboard in Lab              | TRL 5<br>Breadboard in Rep Environmt         | TRL 6<br>Prototype in Rep Environmt          | TRL 7<br>Prototype in Ops Environmt      | TRL 8<br>System Qual                     | TRL 9<br>Mission Proven                 |                              |

## *Relationship to Technology Readiness Levels*



# MRL Evaluation Criteria (Threads)



- Technology and Industrial Base
- Design
- Materials
- Cost and Funding
- Process Capability and Control
- Quality Management
- Manufacturing Personnel
- Facilities
- Manufacturing Management



# MRL Evaluation Criteria (Threads)



| Acq Phase                    |                                      | Pre CR                                                                                                                                       | CR - MS A →                                                                                                                                                                                       | TD                                                                                                  | MS B →                                                                                                                                              |
|------------------------------|--------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------|
| Criteria                     | Metric                               | MRL 1-3                                                                                                                                      | MRL 4                                                                                                                                                                                             | MRL 5                                                                                               | MRL 6                                                                                                                                               |
| Technical                    | Technical                            | TRLs 1-3                                                                                                                                     | Must be assessed at minimum of TRL 4.                                                                                                                                                             | Must be assessed at minimum of TRL 5.                                                               | Must be assessed at minimum of TRL 6.                                                                                                               |
| Technology & Industrial Base | TECHNOLOGY TRANSITION TO PRODUCTION) | Identify technology leadership as potential sources (foreign/domestic); (commercial/government)                                              | IB capabilities and gaps/risks identified for key technologies.                                                                                                                                   | Industrial Base analysis accomplished to identify potential sources.                                | IB capability in place to support mfg of development articles. IB exists for similar components or plan developed for developing facilities.        |
| Design                       | Producibility Program                |                                                                                                                                              | Initial producibility assessment of design completed.                                                                                                                                             | Initial producibility of technology completed (components).                                         | Initial producibility of technology completed (systems level). Initial trade studies conducted - performance vs. producibility.                     |
|                              | Form, Fit, & Function                |                                                                                                                                              | Initial Form, Fit, & Function constraints identified and allocated.                                                                                                                               | Form, Fit, & Function constraints identified and allocated at component level.                      | Form, Fit, & Function constraints identified and allocated at system level.                                                                         |
|                              | Unique Components                    |                                                                                                                                              | Unique components identified.                                                                                                                                                                     | Unique component issues identified.                                                                 | Plans completed to address unique component issues.                                                                                                 |
|                              | Key Characteristics                  |                                                                                                                                              | Key Performance Parameters (KPPs) identified.                                                                                                                                                     | KPPs allocated at the component level. Initial evaluation of Key Characteristics (KC) accomplished. | Tolerances established for KC.                                                                                                                      |
| Materials                    | Maturity                             | Characterize basic materials for manufacturability                                                                                           | Completed survey to determine if materials have been used before in a mfg environment. Preliminary plans in place to address gaps.                                                                | Related material development efforts known. Maturity has been assessed on similar materials.        | Maturity has been assessed on similar materials in production. Specific programs identified. Preliminary material specifications in place.          |
|                              | Availability                         | New material scale-up challenges assessed                                                                                                    | All exotic/critical/ hazardous materials, and associated lead times have been identified. Significant material risks have been identified: high cost, availability, safety, health, hazards, etc. | Identify availability issues.                                                                       | Complete a plan to address availability issues. Identify long lead items.                                                                           |
|                              | Sources                              |                                                                                                                                              | ID sole source/single source/foreign source vendors.                                                                                                                                              | Begin planning to minimizes sole/single/foreign sources.                                            | Complete a plan that minimizes sole/single/foreign sources. Need for Sole/Single/ Foreign source justified. Identify potential alternative sources. |
|                              | Special Handling                     | Identify potential special handling concerns (i.e. shelf life, security, HMMP, HAZMAT, storage environment, etc.) Prepare MSDS as necessary. | Identify special handling reqts (i.e. shelf life, HMMP,SECURITY, HAZMAT, storage environment, etc.) Review and update MSDS.                                                                       | Special handling gaps identified.                                                                   | Complete a plan to address special handling gaps.                                                                                                   |



# MRL definitions/threads



- Rewritten by MRL working group in July 07
  - Based on MRA experience to date
- Sponsored MRL workshop on 6-7 Sept 07
  - Government and Industry representatives
  - Scrub definitions/threads
  - AF Goal – easily used by S&T and Acquisition communities
- New definitions/threads to be published soon



# MRL Implementation Approach

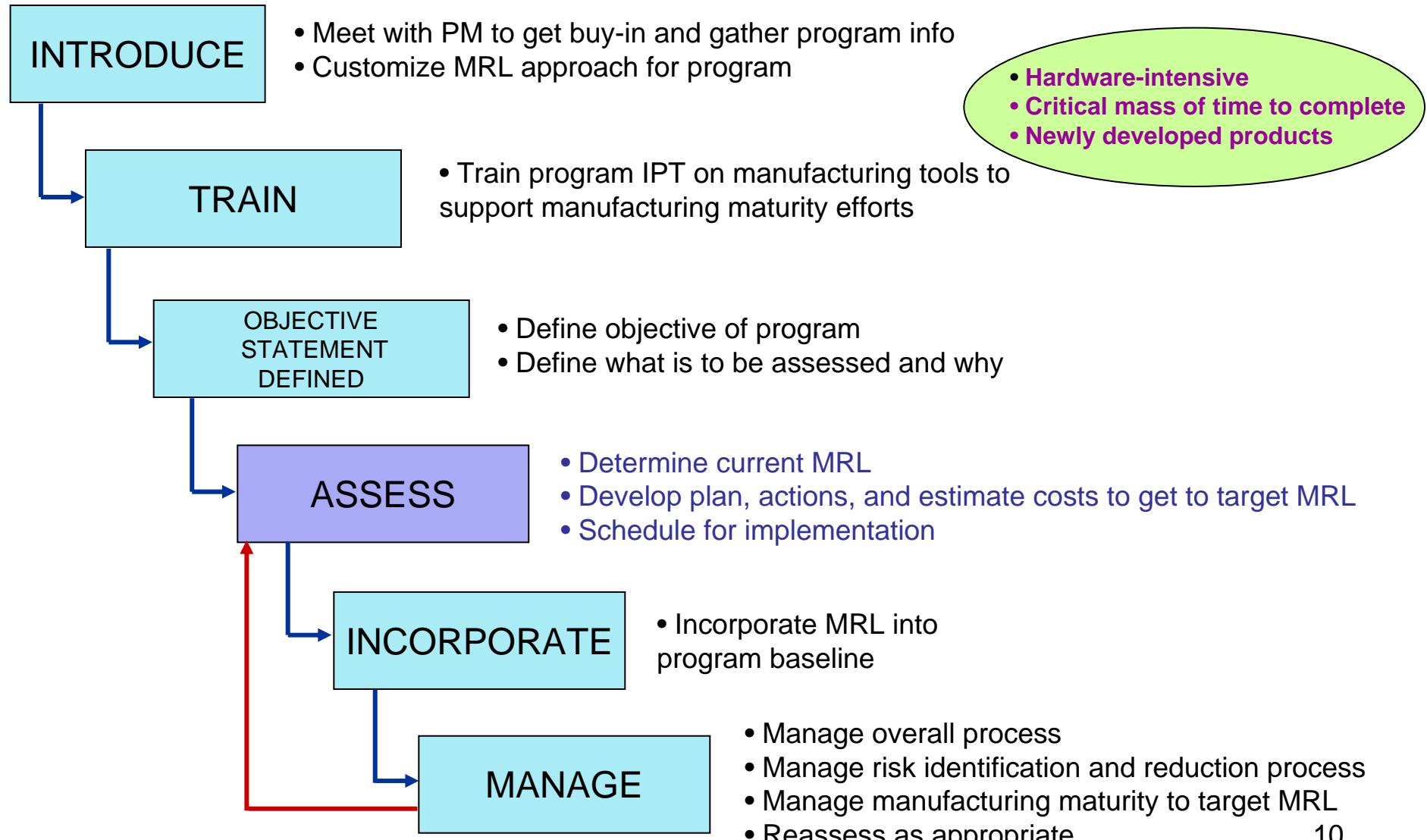


In partnership with Joint Defense Manufacturing Technology Panel (JDMTP)

- Develop and MRL definitions & policy language
- Conduct pilots on various programs
  - Advanced Technology Demonstrators
  - Weapon System Acquisition programs
  - Demonstrate benefits of using MRL
- Conduct training for key program personnel
  - What are MRLs, how to conduct an MRA
    - Air Force ManTech personnel
    - ATD and ACAT pilot program personnel
    - Various training materials that can be tailored
  - Transition to DAU once MRLs are in policy
- Put MRLs into policy
  - AFRL, AFMC, AF, OSD



# Manufacturing Readiness Level Implementation Approach (ATDs)





# MRA Deliverables



- Identification of ***current MRL***
- Identification of key factors where manufacturing readiness falls short of ***target MRL***
  - Define driving issues
  - Define high risk areas
- Identify programs and plans to reach target MRL
  - Generate the manufacturing maturity plan (MMP)
- Assess type and significance of risk to cost, schedule and/or performance



# Emerging MRA Successes

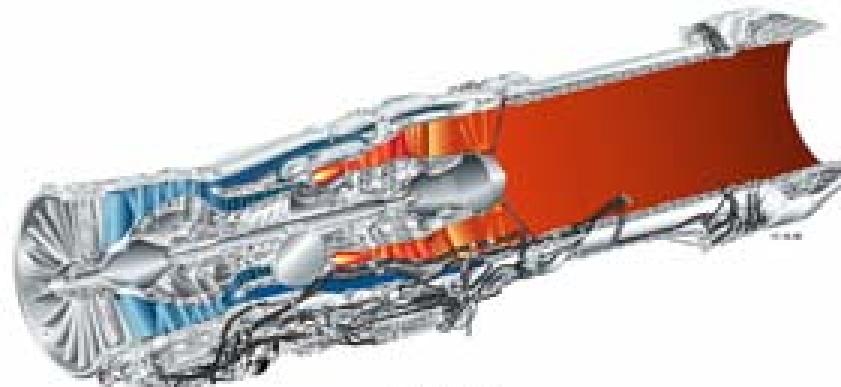


## High Durability Hot Exhaust Structures

- Provided identification of high risk processes and single point failures driving scale-up from MRL 3
- Maturation plan provides awareness of issues relating to move to new production facility
- Follow-on MRA at new facility will help ensure transition success

## F135

- Enabling opportunity to accelerate transition for F135 thrust improvement by ~4 years
- Advanced feature high cost driver: must overcome producibility issues
- Developed plan to mature from MRL 3 to 5 leveraging commercial and military IR&D, F135 program, and ManTech funding





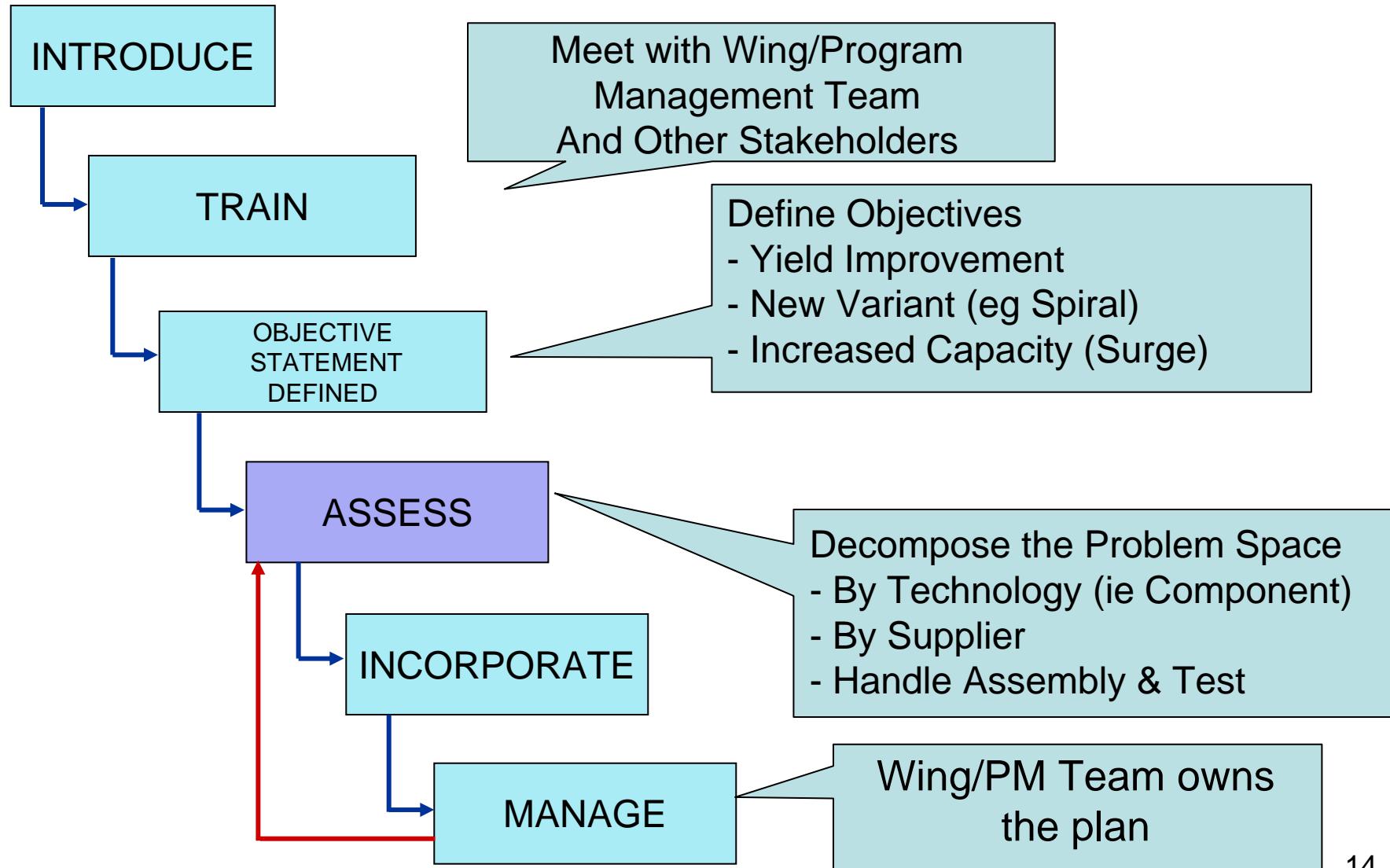
# ACAT MRA Pilot



- Translate the successful MRL ATD process to acquisition programs
- Common themes
  - Utilize approximately the same process
  - Utilize current MRL definitions to assess against
  - 3-5 people per MRA
- What is different
  - ATDs focusing on MRL 3 – MRL 6
    - Assessing technical maturity with a goal of transition/implementation
  - ACATs focusing on MRL 4 – MRL 9
    - Schedule, cost, manning considerations
    - Milestone decisions
    - Production planning process
    - Will require a more rigorous approach
- Develop and document a structured ACAT assessment approach
  - MRA Deskbook
    - First draft completed Mar 07 based on ATD and limited ACAT experience
    - Drafted with SAF/AQRE, MRL Working Group, and ASC/EN
    - Test drive on Reaper
      - Update based on lessons learned



# Manufacturing Readiness Implementation Approach (ACATs)





# AMRAAM



- Manufacturing Readiness Assessment and process improvements of AIM-120 C-7
  - What: Performed a system-level MRA on the AMRAAM C-7 variant
    - Looked at all test and assembly steps, including FACO
    - Fourteen key suppliers; over thirty-five technology areas examined
  - Impact: Based on independent assessment, AMRAAM Group received go-ahead to proceed to next production lot for C-7 variant; reduced testing cycle time in particular cell by 90%





# MRL/MRA Training



- Air Force ManTech Personnel
  - Industrial Preparedness
  - MRL/MRA methodology
  - Continuing education
  - Subject Matter Experts
    - Six sigma
    - Lean
- ATD IPTs
  - MRL definitions and MRAs
  - Training can be tailored for various audiences
- Air Force Product Centers
  - Based on ATD training with lessons learned from ACAT experience
  - DAU
    - Currently in PQM 201, SYS 302, and PQM 301





# Policy Formulation Status



- DoD
  - Policy language written by MRL working group
  - OSD motivated to get policy in place by end of Sept 07
  - Initial policy likely to come out as a letter signed by Mr. Young
    - Actual policy, not guidance
  - Following policy letter
    - DAG
    - 5000.2
  - We are available to support as required
- AF
  - SAF/AQR team leading the charge
    - Goal to issue guidance by 1 Jan 08
    - Policy memo signed by Ms. Payton
    - Put into systems engineering, AFI 63-1201
    - Working with AQR to implement



# MRA Deskbook



- The “how-to” of MRAs
- First draft completed in March 07
- Modeled after TRA Deskbook
  - Similarities
    - Achieving levels of readiness for risk reduction
    - Selection process for CTEs
  - Differences
    - Readiness in S&T and Acquisition world
    - Rigorous assessment process
- Next draft based on lessons learned from Reaper MRA
  - Dec 07, Public releasable



# Lessons Learned

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- MRLs are not a report card
  - *MRL 7 might not be good*
  - *MRL 3 might not be bad*
- MRLs are a tool to manage and mitigate manufacturing risk
  - *A common language used to assess manufacturing maturity*
  - *Provide insight not oversight*



# Future Steady State



- Programs utilizing MRLs
  - Funding MRL maturation
  - Understanding of manufacturing concepts
- Use of MRLs in policy
  - Program offices staffed/trained
  - Manufacturing a key component to MS reviews
- Training
  - DAU acts as the primary government training agent
  - Air Force supports training updates



## Additional Information



- MRL definitions can be found at DAU web site:
  - <https://acc.dau.mil/CommunityBrowser.aspx?id=18231>
    - Look for MR definitions
    - Look for MR matrix
    - Look for MRL tutorial
- Google – manufacturing readiness assessments



# In Closing



- Using a three-pronged approach to implementation
  - Piloting and incorporating into various programs
  - Training
  - Policy insertion
- Overall implementation progressing
  - Air Force
  - DoD
- We are still learning and applying lessons learned

***Air Force is Leading DoD-wide Implementation***



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# BACKUP



# MRL/MRA Implementation across DoD



|           | ATDs | ManTech | SBIR | Acquisition | Policy | Other        |
|-----------|------|---------|------|-------------|--------|--------------|
| Army      | ●    | ●       | ○    | ○           | ○      | AIDE Program |
| Navy/USMC | ○    | ○       | ○    | ○           | ○      | Assist Tool  |
| Air Force | ●    | ●       | ○    | ○           | ○      | Title III    |
| DLA       | N/A  | ○       | ○    | N/A         | ○      |              |
| MDA       | N/A  | ●       | ○    | ○           | ●      |              |
| DARPA     | ○    | N/A     | ○    | N/A         | ○      |              |

● MRLs

○ EMRLs